

GOVERNING THE ENERGY TRANSITION IN BERLIN

TAKING ON THE LEAD IN MITIGATING CLIMATE CHANGE?

UNIVERSITY ALLIANCE FOR SUSTAINABILITY
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GLORIA AMORUSO, PHD CANDIDATE (FFU)

Urban climate
change
governance

in the building
sector

with a focus on
social justice &
participation



OUTLINE OF TODAY'S PRESENTATION

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- Framing the problem

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- Why Berlin?

3

- Berlin's climate change policies in a multi-level system

4

- Reality check – comparative achievements

5

- Conclusion: to lead or not to lead?

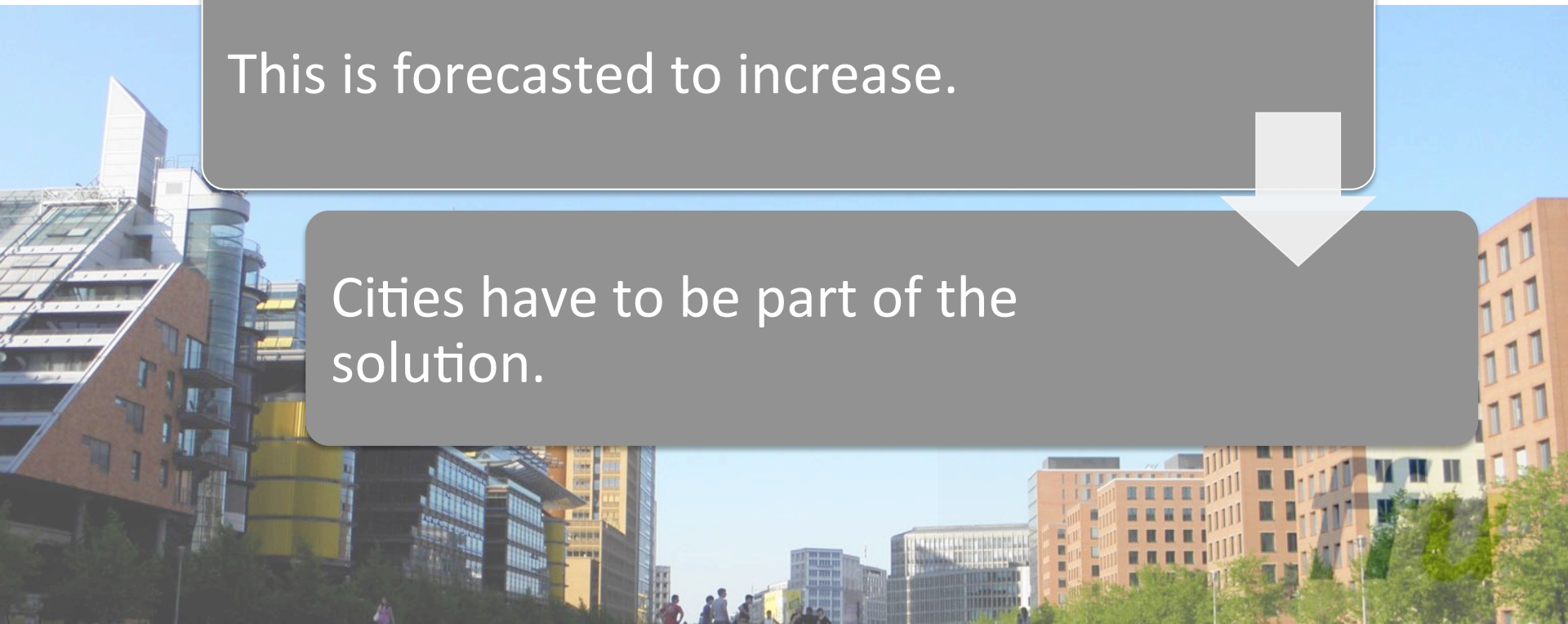


FRAMING THE PROBLEM

70% of GHG emissions caused by cities. (UN Habitat 2011, UN-DESA 2001)

This is forecasted to increase.

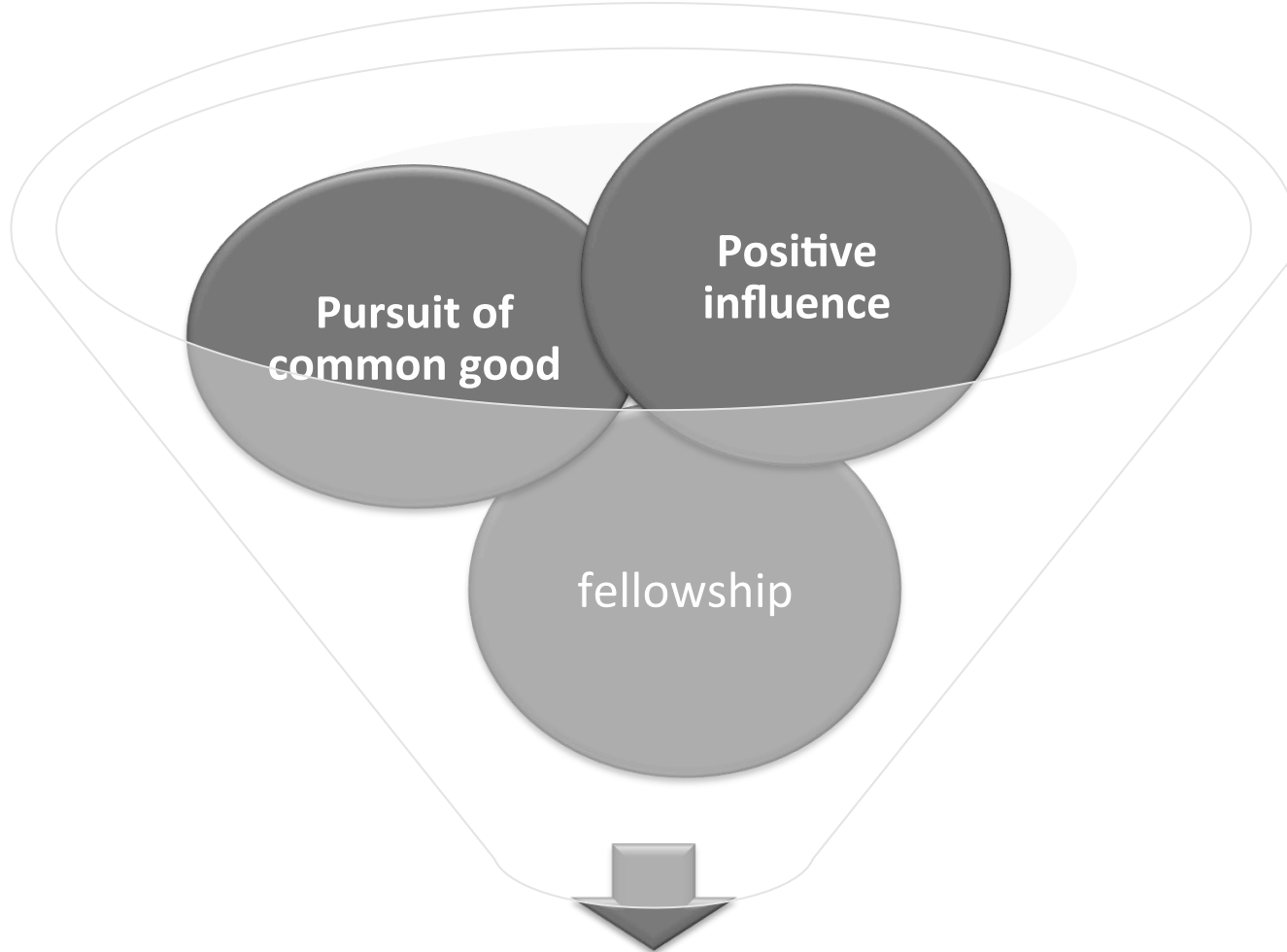
Cities have to be part of the solution.



So government can and should assume a leading role in transition management. Not by acting as the great commander, enforcing change, but by inspiring a collective learning process and encouraging other actors to think along and participate.

(Rotmans/Kemp/Van Asselt/Marjolein 2001: 25)


LEADERSHIP IN THE CONTEXT OF URBAN CLIMATE CHANGE



Three qualifying actions for leadership
(Underdal 1994)



WHY BERLIN? WHAT IS INTERESTING ABOUT THE CASE?

An aerial photograph of Berlin, Germany, showing a river with several boats, a bridge, and various city buildings. The TV Tower (Fernsehturm) is prominent in the background. A large, semi-transparent grey speech bubble is overlaid on the center of the image, containing the text "If Berlin is not able to make it, who else is?".

“If Berlin is not able to make it, who else is?”

**Largest German
city: 3.56 Mio**

**29% with a foreign
background**

**21.4% under the
relatively poverty rate,
11.7% unemployed**

(AfS 2014a, 2015a, 2015b; Der Paritätische 2015.)

**Growing GDP: 109.2
Billion € in 2013**

**highest total debt:
70.33 Billion €**

**“German start-up
capital”**



BERLIN'S CLIMATE CHANGE POLICIES IN A MULTI-LEVEL SYSTEM

BERLIN – A ROLE MODEL FOR CLIMATE CHANGE POLITICS AND THE URBAN ENERGY TRANSITION?

Mayor Michael Müller:

„... more and more cities are searching for ways to provide a local contribution against climate change.

Berlin is one of them and wants to be a role model for other cities.“

(SenStadtUm 2014)

BERLIN – A ROLE MODEL FOR CLIMATE CHANGE POLITICS AND THE URBAN ENERGY TRANSITION?

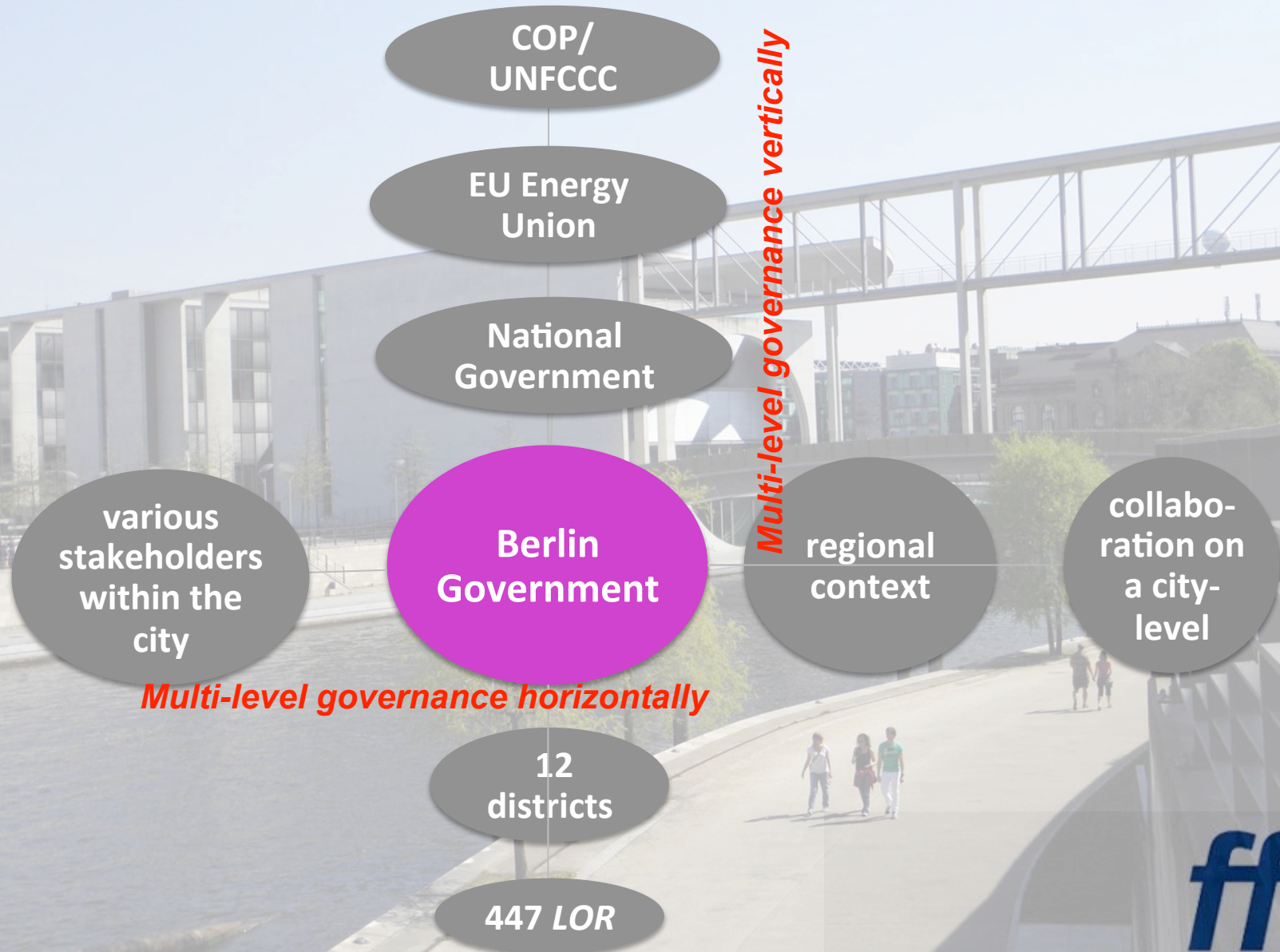
Mayor Michael

„... more and more
contribution and
Berlin is one of the
cities.“

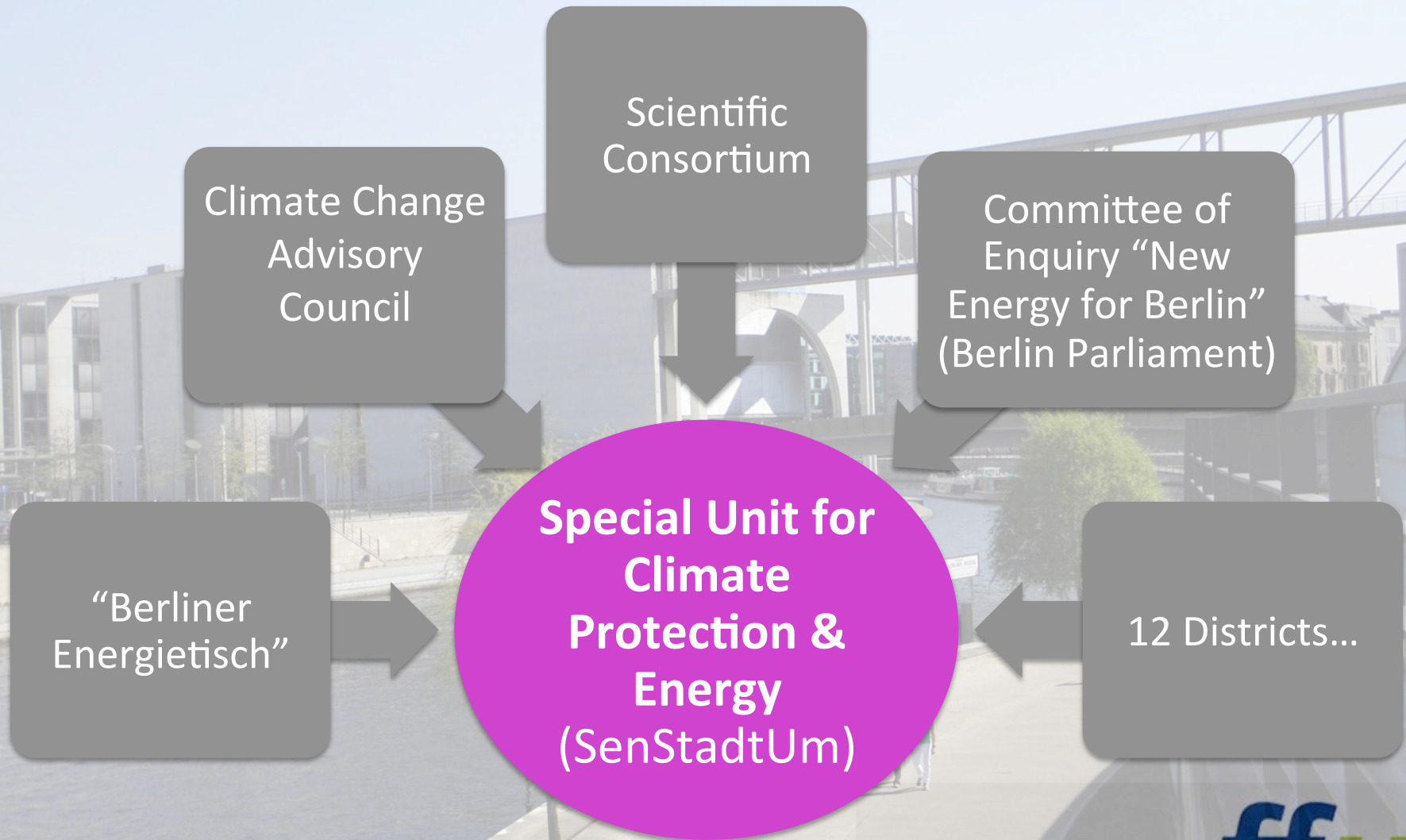
**“Climate-neutral by 2050”
→ 85% of CO₂ emissions reduction**

(Berliner Energieagentur/IÖW 2011)

BERLIN'S CLIMATE CHANGE POLICIES IN A MULTI-LEVEL SYSTEM



INSTITUTIONALISATION OF THE POLICIES?



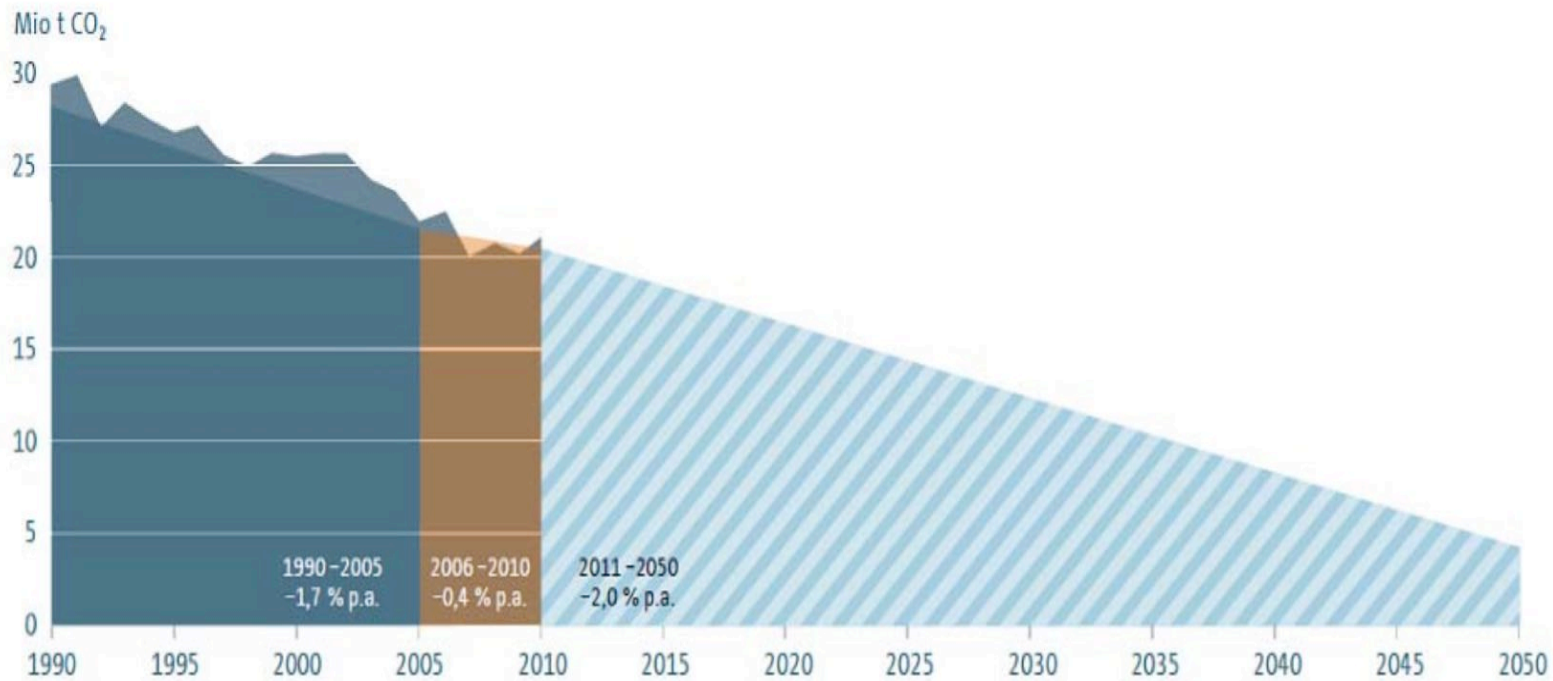




REALITY CHECK – WHAT HAS BERLIN ACHIEVED SO FAR?



Reduction of CO₂ emissions in Berlin, from 1990 until 2010 (included scenarios until 2050)

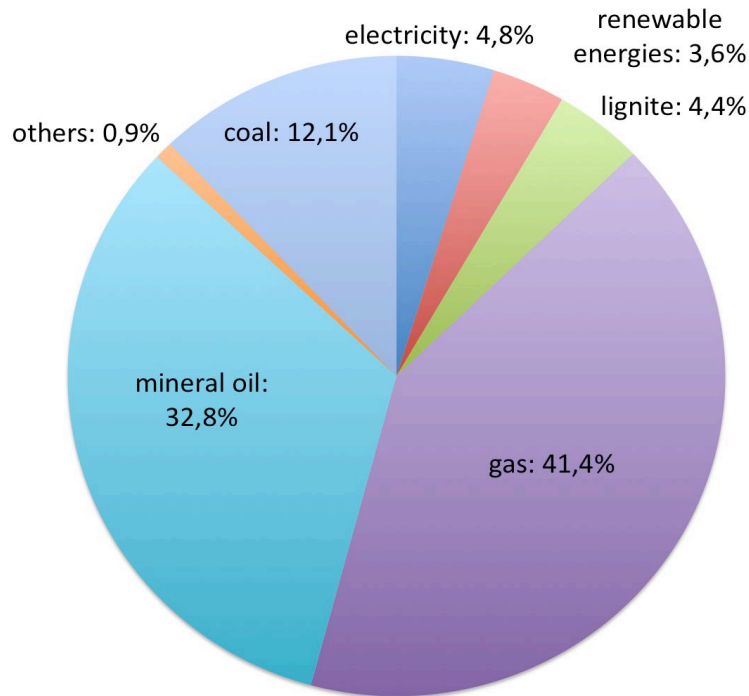


(PIK et al. 2014)

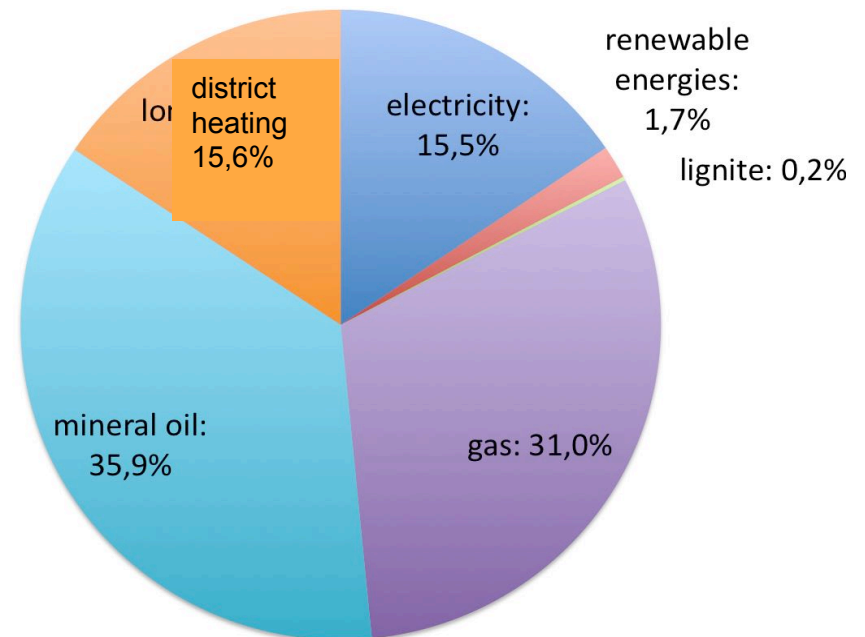


Energy consumption by energy source in Berlin, 2012

Primary energy consumption

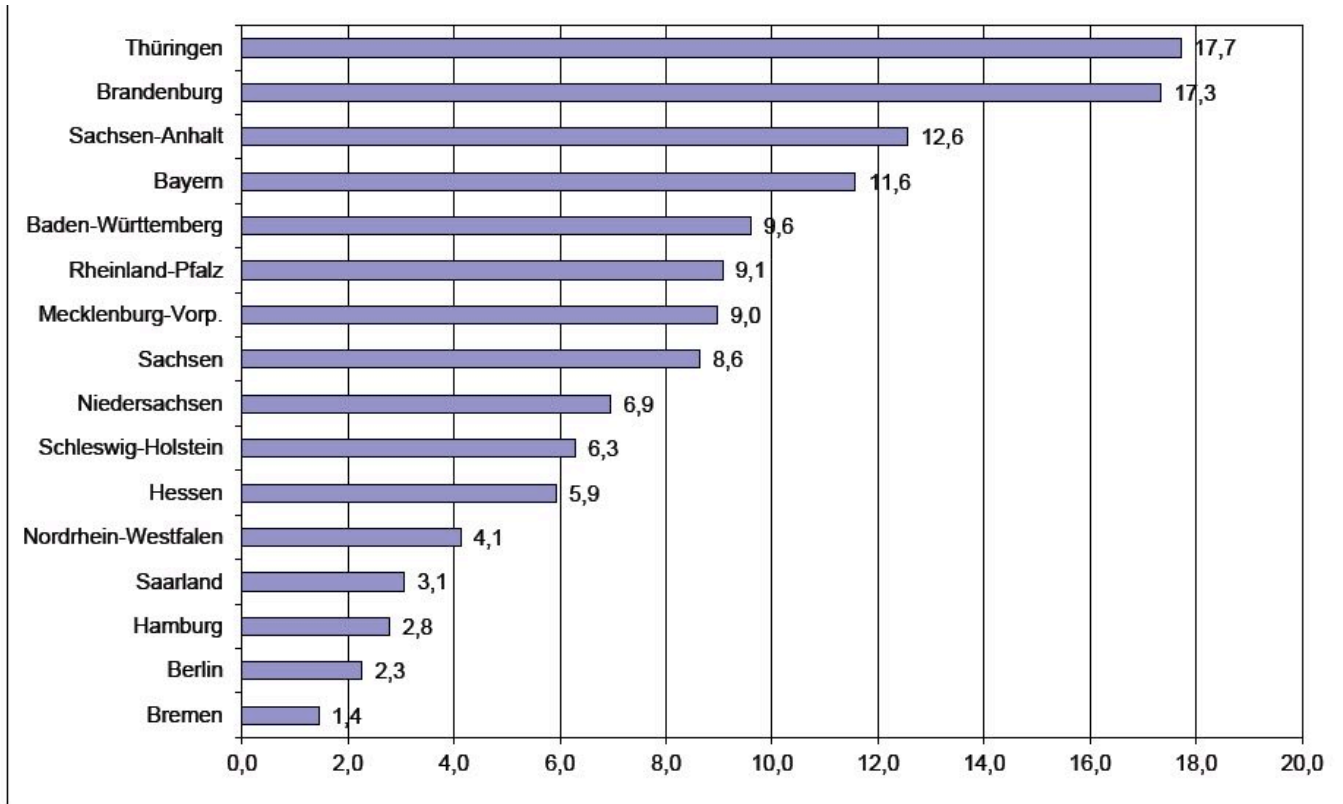


Final energy consumption



Author's figures based on AfS 2015c: 12, 13.

Percentage of renewable energy in the final energy use – a comparison of the German *Länder* (without electricity and district heating)



(DIW/ZSW/AEE 2014)



CONCLUSION – TO LEAD OR NOT TO LEAD?

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CONS: SELF-PERCEPTION VS. REALITY

No convincing outcomes

Energy supply based on fossil fuels

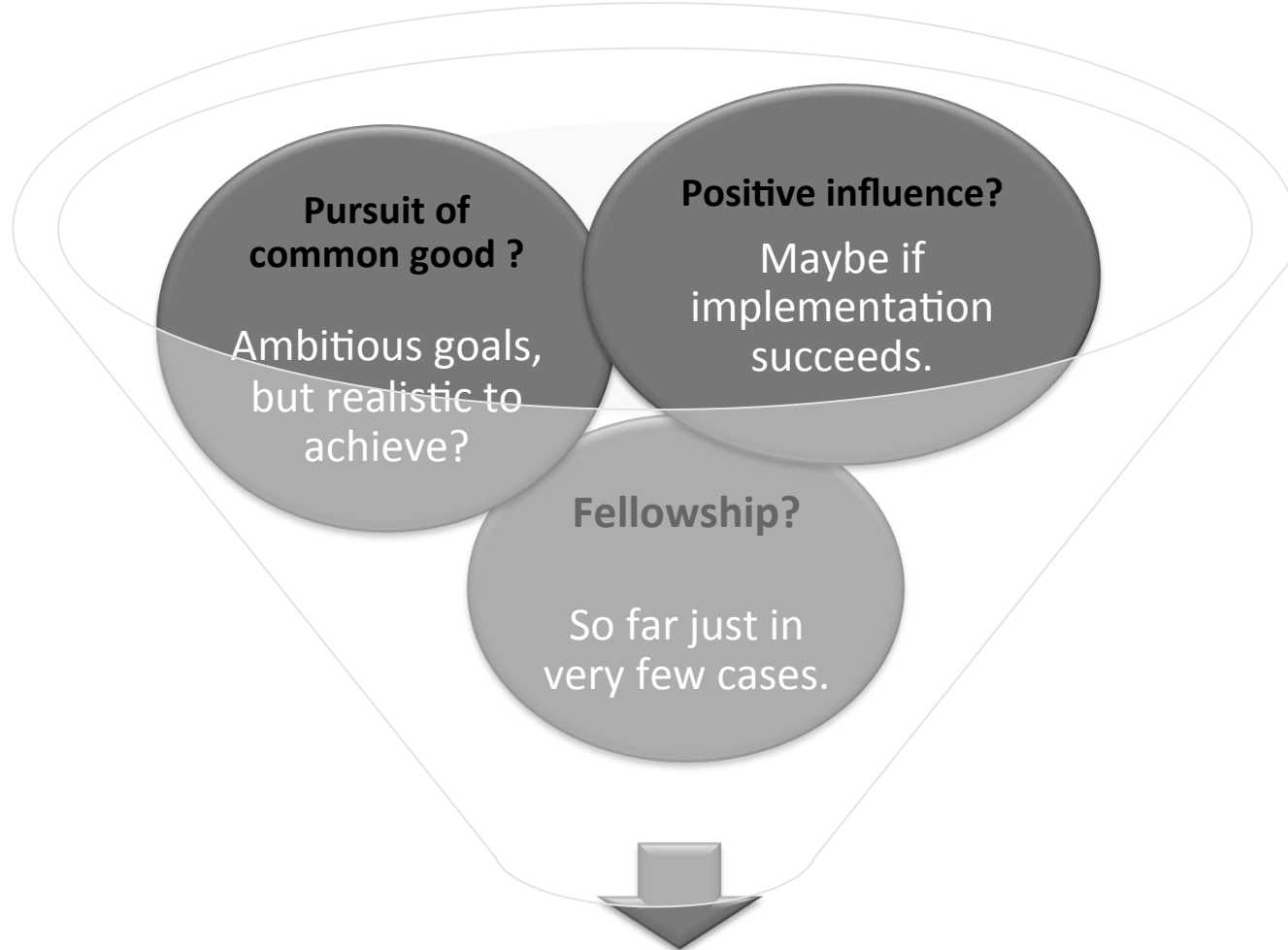
Lagging behind

Institutional & societal challenges

TO LEAD OR NOT TO LEAD?

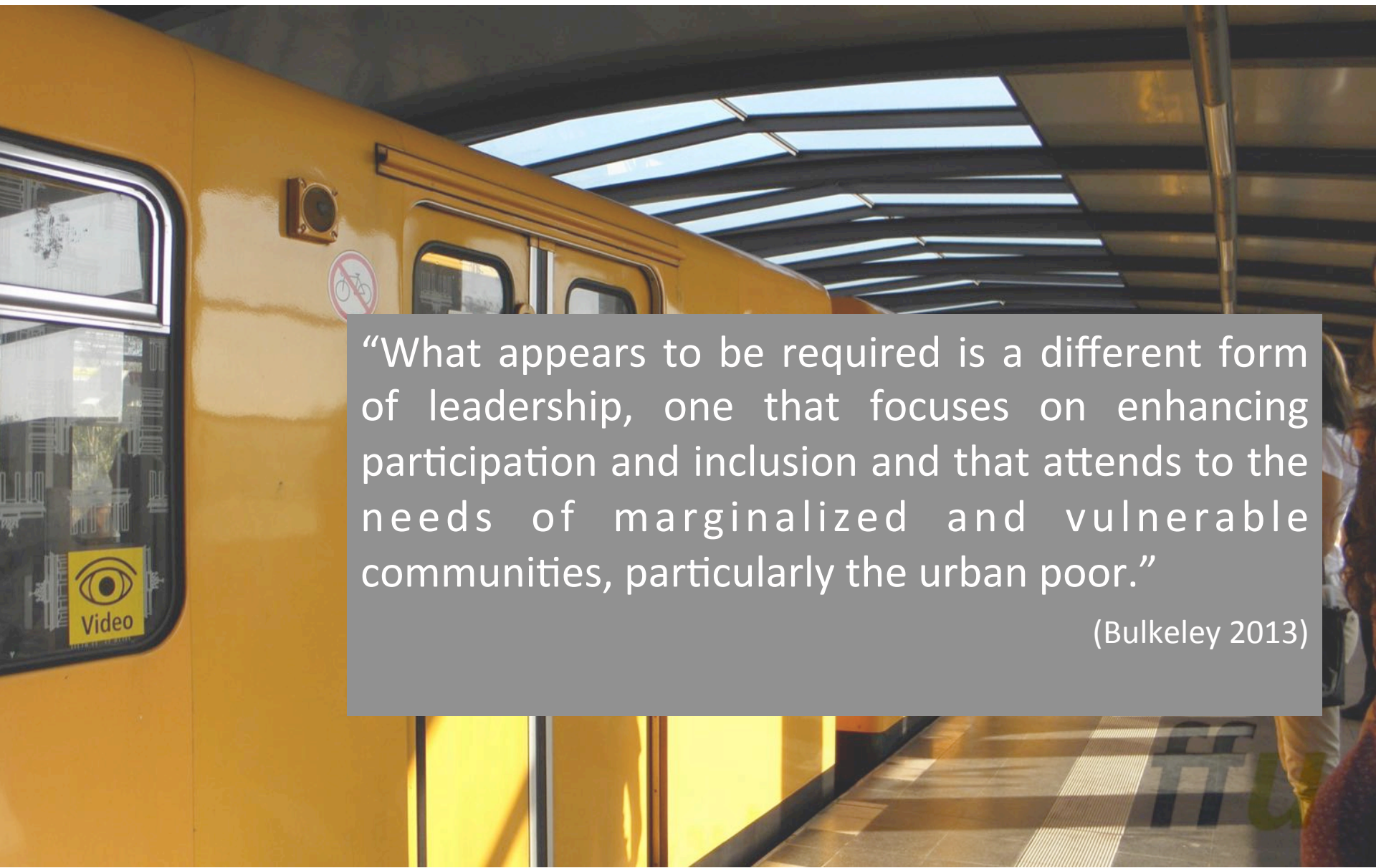
| CONS: SELF-PERCEPTION VS. REALITY | PROS: POTENTIAL FOR LEADERSHIP |
|--|---|
| No convincing outcomes | Role model “Energy Saving Partnerships” |
| Energy supply based on fossil fuels | Attractiveness for start-ups & investors |
| Lagging behind | Green consumerism |
| Institutional & societal challenges | Attempts to govern by enabling |

ASSESSING BERLIN'S PERFORMANCE IN LEADERSHIP IN URBAN CLIMATE CHANGE POLICIES



Berlin is not yet a leader, but has potential for leadership.

WHAT TYPE OF LEADERSHIP IS NEEDED?



“What appears to be required is a different form of leadership, one that focuses on enhancing participation and inclusion and that attends to the needs of marginalized and vulnerable communities, particularly the urban poor.”

(Bulkeley 2013)



WHAT COMES NEXT?

WHAT COMES NEXT?



In-depth analysis of the processes



Observation of the impacts of the recent development



Stakeholder-centred assessment of the governance

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